

---

# Table of Contents

|  |             |
|--|-------------|
| <b>Executive Summary.....</b>  | <b>ES-1</b> |
| Treatment Plant Policies .....   | ES-2        |
| Treatment Plant Projects.....  | ES-2        |
| Preventing and Controlling Odors.....  | ES-3        |
| Producing and Using Reclaimed Water at Existing and Future Plants.....                         | ES-3        |
| Conveyance Policies .....  | ES-3        |
| Conveyance System Improvement Program Update .....   | ES-4        |
| Brightwater Conveyance .....   | ES-4        |
| RWSP Conveyance Projects in Design or Construction .....                                       | ES-4        |
| Infiltration and Inflow Policies .....   | ES-4        |
| Combined Sewer Overflow Control Policies.....  | ES-5        |
| CSO Control Program .....  | ES-5        |
| Sediment Management Activities.....  | ES-6        |
| Biosolids Policies.....  | ES-6        |
| Water Reuse Policies .....   | ES-7        |
| Wastewater Services Policies .....   | ES-7        |
| Water Quality Protection Policies.....   | ES-8        |
| Wastewater Planning Policies.....  | ES-9        |
| Environmental Mitigation Policies .....  | ES-10       |
| Public Involvement Policies .....  | ES-10       |
| Financial Policies .....   | ES-11       |
| RWSP Cost Estimates.....   | ES-11       |
| Reporting Policies.....  | ES-12       |
| <b>Chapter 1   Introduction .....</b>  | <b>1-1</b>  |
| 1.1 King County's Wastewater Treatment System .....  | 1-2         |
| 1.2 Regional Wastewater Services Plan.....   | 1-4         |
| <b>Chapter 2   Treatment Plant Policies.....</b>   | <b>2-1</b>  |
| 2.1 Implementation of Treatment Plant Policies from 2004 through 2006.....                     | 2-1         |
| 2.1.1 Meeting Treatment Level Requirements and Goals .....                                     | 2-1         |
| 2.1.2 Meeting Treatment Capacity Needs at Existing and Future Facilities .....                 | 2-2         |
| 2.1.3 Complying with West Point Settlement Agreement.....                                      | 2-4         |
| 2.1.4 Preventing and Controlling Odors.....  | 2-4         |
| 2.2 2006 Annual Report Activities of Treatment Plant Projects in Design and Construction ..... | 2-8         |
| 2.2.1 Brightwater Treatment Plant .....  | 2-9         |
| 2.2.2 Vashon Treatment Plant .....   | 2-16        |
| 2.2.3 Carnation Treatment Plant.....   | 2-18        |
| 2.3 Amendments to Treatment Plant Policies .....   | 2-21        |
| <b>Chapter 3   Conveyance Policies.....</b>  | <b>3-1</b>  |
| 3.1 Implementation of Conveyance Policies from 2004 through 2006.....                          | 3-2         |
| 3.1.1 Building Brightwater Conveyance .....  | 3-2         |
| 3.1.2 Updating the Conveyance System Improvement Program.....                                  | 3-3         |
| 3.1.3 Acquisition of Facilities .....  | 3-13        |

---

**Table of Contents**

---

|                  |   |            |
|------------------|---|------------|
| 3.2              | 2006 Annual Report Activities of Conveyance Improvement Projects in Design and Construction .....         | 3-14       |
| 3.2.1            | Brightwater Conveyance .....  | 3-14       |
| 3.2.2            | Bellevue Pump Station Upgrade .....   | 3-19       |
| 3.2.3            | Kent/Auburn Conveyance System Improvements .....  | 3-21       |
| 3.2.4            | North Creek Interceptor Improvements.....   | 3-22       |
| 3.2.5            | Hidden Lake Pump Station Replacement and Sewer Improvements .....   | 3-22       |
| 3.2.6            | Fairwood Interceptor Sewer .....  | 3-23       |
| 3.2.7            | Black Diamond Wastewater Storage Facility.....  | 3-24       |
| 3.2.8            | Juanita Bay Pump Station Replacement.....   | 3-24       |
| 3.2.9            | Pacific Pump Station Replacement .....  | 3-25       |
| 3.3              | Amendments to Conveyance Policies.....  | 3-25       |
| <b>Chapter 4</b> | <b>Infiltration and Inflow Policies .....</b>   | <b>4-1</b> |
| 4.1              | Implementation of I/I Policies from 2004 through 2006 .....   | 4-1        |
| 4.1.1            | Six-Year Comprehensive I/I Study .....  | 4-3        |
| 4.1.2            | Executive's Recommended I/I Control Program.....  | 4-4        |
| 4.2              | Implementation of the Executive's Recommended Regional I/I Control Program<br>in 2006.....                | 4-5        |
| 4.2.1            | Development and Application of Selection Criteria.....  | 4-6        |
| 4.2.2            | I/I Initial Reduction Projects Schedule .....   | 4-8        |
| 4.3              | Amendments to I/I Policies.....   | 4-9        |
| <b>Chapter 5</b> | <b>CSO Control Policies .....</b>   | <b>5-1</b> |
| 5.1              | Implementation of CSO Control Policies from 2004 through 2006 .....                                       | 5-1        |
| 5.1.1            | CSO Control .....   | 5-1        |
| 5.1.2            | Sediment Management .....   | 5-6        |
| 5.2              | CSO Control Activities in 2006.....   | 5-8        |
| 5.2.1            | Startup of Mercer/Elliott West CSO Control System.....  | 5-9        |
| 5.2.2            | Startup of Henderson/Norfolk CSO Control System .....   | 5-9        |
| 5.2.3            | CSO Control Program Review .....  | 5-9        |
| 5.2.4            | Predesign of Puget Sound Beach Projects.....  | 5-11       |
| 5.2.5            | CSO Treatment Technology Pilot Tests.....   | 5-12       |
| 5.2.6            | Public Notification Report to Ecology .....   | 5-12       |
| 5.2.7            | Coordination with the City of Seattle.....  | 5-13       |
| 5.2.8            | Sediment Management Activities.....   | 5-13       |
| <b>Chapter 6</b> | <b>Biosolids Policies.....</b>  | <b>6-1</b> |
| 6.1              | Implementation of Biosolids Policies from 2004 through 2006 .....   | 6-1        |
| 6.1.1            | Biosolids Recycling.....  | 6-2        |
| 6.1.2            | Producing High Quality Biosolids.....   | 6-3        |
| 6.1.3            | Maximizing Program Reliability .....  | 6-6        |
| 6.1.4            | Working Cooperatively with Statewide Organizations .....  | 6-7        |
| 6.1.5            | Energy Recovery .....   | 6-7        |
| 6.2              | 2006 Annual Report Activities .....   | 6-8        |
| <b>Chapter 7</b> | <b>Water Reuse Policies .....</b>   | <b>7-1</b> |
| 7.1              | Implementation of Water Reuse Policies from 2004 through 2006.....  | 7-1        |
| 7.1.1            | Reclaimed Water Opportunities at South and West Point Plants .....  | 7-2        |
| 7.1.2            | Moving Forward on Reclaimed Water Opportunities at the Carnation and<br>Brightwater Treatment Plants..... | 7-3        |
| 7.1.3            | Preparing a Reclaimed Water Feasibility Study.....  | 7-7        |
| 7.1.4            | Working with Local Agencies in Reclaimed Water Planning Efforts.....                                      | 7-8        |

|                   |  |             |
|-------------------|--|-------------|
| 7.1.5             | Reclaimed Water and Water Conservation Public Education Activities.....                                      | 7-9         |
| 7.2               | Reclaimed Water Activities in 2006 .....   | 7-10        |
| 7.3               | Amendments to Water Reuse Policies .....   | 7-10        |
| <b>Chapter 8</b>  | <b>Wastewater Services Policies.....</b>   | <b>8-1</b>  |
| 8.1               | Implementation of Wastewater Services Policies from 2004 through 2006.....                                   | 8-1         |
| 8.1.1             | King County's Wastewater Service Area .....  | 8-1         |
| 8.1.2             | Fulfilling Contractual Commitments.....  | 8-3         |
| 8.1.3             | Protecting Public Health and the Region's Investment in the Wastewater System .....                          | 8-3         |
| 8.1.4             | Conducting Research for the Wastewater System.....   | 8-6         |
| 8.1.5             | Fostering Tribal Relations .....   | 8-7         |
| 8.2               | Amendments to Wastewater Services Policies .....   | 8-8         |
| <b>Chapter 9</b>  | <b>Water Quality Protection Policies.....</b>  | <b>9-1</b>  |
| 9.1               | Implementation of Water Quality Protection Policies from 2004 through 2006 .....                             | 9-1         |
| 9.1.1             | Identifying and Resolving Water Quality Issues and Assessing Risks to Public Health and the Environment..... | 9-2         |
| 9.1.2             | Implementing and Maintaining Programs to Support Permit Applications and Compliance .....                    | 9-3         |
| 9.1.3             | Working with Others to Forecast Future Conditions and Develop Resource Enhancement Programs .....            | 9-7         |
| 9.1.4             | Implementing a Comprehensive Water Quality Monitoring Program of Streams and Water Bodies.....               | 9-8         |
| 9.2               | Water Quality Protection Activities in 2006.....   | 9-14        |
| 9.2.1             | Wastewater Treatment Plant Capacity, Flows, and NPDES Compliance .....                                       | 9-14        |
| 9.2.2             | South Treatment Plant .....  | 9-14        |
| 9.2.3             | West Point Treatment Plant.....  | 9-15        |
| 9.2.4             | Vashon Treatment Plant .....   | 9-15        |
| 9.3               | Sanitary Sewer Overflow Prevention and Containment .....   | 9-16        |
| 9.4               | Combined Sewer Overflow Reduction .....  | 9-19        |
| 9.4.1             | Frequencies and Volumes of Untreated CSOs .....  | 9-19        |
| 9.4.2             | Frequencies and Volumes of Treated CSOs.....   | 9-19        |
| 9.5               | Industrial Waste Program.....  | 9-21        |
| 9.5.1             | Permits, Authorizations, and Enforcement.....  | 9-21        |
| 9.5.2             | Categorical Pretreatment Regulation Activity .....   | 9-23        |
| 9.5.3             | Dental Waste Program.....  | 9-24        |
| 9.5.4             | Lower Duwamish Waterway Source Control Project .....   | 9-24        |
| 9.6               | Local Hazardous Waste Management Program .....   | 9-26        |
| 9.6.1             | Waste Disposal and Recycling .....   | 9-26        |
| 9.6.2             | Community Outreach/Technical Assistance, Recognition, and Incentives for Businesses .....                    | 9-27        |
| 9.7               | Compliance with the Endangered Species Act .....   | 9-28        |
| 9.7.1             | Programmatic Biological Assessment Agreements .....  | 9-28        |
| 9.7.2             | Endocrine-Disrupting Chemicals .....   | 9-29        |
| <b>Chapter 10</b> | <b>Wastewater Planning Policies.....</b>   | <b>10-1</b> |
| 10.1              | Implementation of Wastewater Planning Policies from 2004 through 2006.....                                   | 10-1        |
| 10.1.1            | Reviewing Planning Assumptions.....  | 10-1        |
| 10.1.2            | Coordinating with Local Jurisdictions in Planning Wastewater Facilities .....                                | 10-3        |
| 10.1.3            | Monitoring RWSP Implementation.....  | 10-4        |
| 10.2              | Amendments to Wastewater Planning Policies .....   | 10-5        |

---

## Table of Contents

---

|  |             |
|--|-------------|
| <b>Chapter 11 Environmental Mitigation Policies.....</b>   | <b>11-1</b> |
| 11.1 Implementation of Environmental Mitigation Policies from 2004 through 2006 .....                                      | 11-1        |
| 11.1.1 Identifying and Incorporating Mitigation Measures Consistent with the State Environmental Policy Act .....          | 11-1        |
| 11.1.2 Working with Affected Communities to Develop Mitigation Measures.....   | 11-4        |
| <b>Chapter 12 Public Involvement Policies.....</b>   | <b>12-1</b> |
| 12.1 Implementation of Public Involvement Policies from 2004 through 2006 .....  | 12-1        |
| 12.1.1 Engaging and Informing the Public, Local Jurisdictions, and Component Agencies in the Decision-Making Process ..... | 12-2        |
| 12.1.2 Promoting Awareness and Education on Infiltration and Inflow .....  | 12-3        |
| 12.1.3 Supporting Public Education Campaigns on the Need and Ways to Conserve Water .....                                  | 12-4        |
| 12.2 Ongoing Public Information and Education Programs.....  | 12-6        |
| <b>Chapter 13 Financial Policies .....</b>   | <b>13-1</b> |
| 13.1 Implementation of Financial Policies from 2004 through 2006.....  | 13-1        |
| 13.1.1 Establishing Annual Sewer Rates and Capacity Charge .....   | 13-1        |
| 13.1.2 Ensuring Financial Security and Bonding Capacity of the Wastewater System .....                                     | 13-11       |
| 13.1.3 Maintaining an Ongoing Program of Reviewing Business Practices .....  | 13-11       |
| 13.1.4 Financing Water Quality Improvement Activities .....  | 13-12       |
| 13.2 RWSP Cost Estimates .....   | 13-14       |
| 13.2.1 History of RWSP Cost Estimates .....  | 13-15       |
| 13.2.2 2006 RWSP Cost Estimates .....  | 13-15       |
| 13.2.3 Explanation of RWSP Cost Estimate Summary Table.....  | 13-18       |
| 13.3 Amendments to Financial Policies .....  | 13-25       |
| <b>Chapter 14 Reporting Policies.....</b>  | <b>14-1</b> |
| 14.1 RWSP Reports.....   | 14-1        |
| 14.2 Implementation of Reporting Policies from 2004 through 2006.....  | 14-2        |
| 14.2.1 RWSP Annual Report .....  | 14-2        |
| 14.2.2 RWSP Comprehensive Review Report .....  | 14-2        |
| 14.2.3 Brightwater Monthly Report .....  | 14-3        |
| 14.2.4 RWSP Operational Master Plan .....  | 14-3        |

**List of Tables**

|   |       |
|---|-------|
| Table 2-1. Conveyance System Upgrades with Odor Control Components.....   | 2-6   |
| Table 2-2. Comparison of Brightwater Cost Estimates since December 2005 (millions) .....                                    | 2-13  |
| Table 2-3. Brightwater Baseline Costs Compared to the Current Cost Estimate (millions) .....                                | 2-14  |
| Table 3-1. Projected Water Consumption.....   | 3-8   |
| Table 3-2. Identified Planned Conveyance Projects Through 2050.....   | 3-11  |
| Table 4-1. Cost-Effective I/I Reduction Projects Identified in the <i>Benefit-Cost Analysis Report</i> , November 2005..... | 4-6   |
| Table 5-1. CSO Projects in Order of Priority in RWSP.....   | 5-3   |
| Table 6-1. Trace Metals in King County's Biosolids in 2006 Compared to Federal and State Standards.....                     | 6-4   |
| Table 9-1. Summary of King County Water Quality Monitoring Programs .....   | 9-9   |
| Table 9-2. Sanitary Sewer Overflows in 2006 .....   | 9-17  |
| Table 9-3. Untreated CSO Volumes and Frequencies, 2005-2006 .....   | 9-19  |
| Table 9-4. Treated CSO Volumes and Frequencies, 2005–2006.....  | 9-20  |
| Table 9-5. Number and Type of Compliance Samples of Industrial Wastewater Collected in 2006 .....                           | 9-23  |
| Table 11-1. SEPA Documents Prepared by Wastewater Treatment Division in 2004-2006.....                                      | 11-3  |
| Table 13-1. Residential Customer Equivalents (1991–2006) .....  | 13-4  |
| Table 13-2. Effects of Capital Cost Increases on the Estimated Capacity Charge for 2008.....                                | 13-9  |
| Table 13-3. Comparison of 2005 and 2006 RWSP Cost Estimates (1999–2030) .....   | 13-17 |
| Table 13-4. December 2005 Brightwater Estimate Compared to the Current Cost Estimate (millions).....                        | 13-20 |

**List of Figures**

|   |      |
|---|------|
| Figure 1-1. King County Wastewater Service Area and Facilities .....  | 1-3  |
| Figure 1-2. Regional Wastewater Services Plan Projects and Service Areas (1999-2030) .....                      | 1-5  |
| Figure 2-1. Primary Process Odor Scrubbers at West Point Treatment Plant.....                                   | 2-5  |
| Figure 2-2. Aeration Basin and Returned Activated Sludge Channel at South Treatment Plant.....                  | 2-6  |
| Figure 2-3. Components of the Brightwater System.....   | 2-9  |
| Figure 2-4. Effluent Drop Structure Construction and Treatment Plant Site Preparation .....                     | 2-11 |
| Figure 2-5. North Mitigation Area Construction .....  | 2-11 |
| Figure 2-6. Aerial view of Vashon Treatment Plant site in July 2006.....  | 2-17 |
| Figure 2-7. Location of Carnation Treatment Facilities.....   | 2-19 |
| Figure 2-8. Conceptual Enhancement of the Chinook Bend Natural Area.....  | 2-20 |
| Figure 3-1. Process and Inputs for Identifying Capacity Needs in King County's Separated Conveyance System..... | 3-6  |
| Figure 3-2. Typical Hydrograph Showing Impacts of I/I on Wastewater Flows .....                                 | 3-7  |
| Figure 3-3. Identified Planned Conveyance Projects by Priority .....  | 3-12 |
| Figure 3-4. Components of the Brightwater System.....   | 3-15 |
| Figure 3-5. Influent Pump Station and Influent Shaft Construction Activities.....                               | 3-16 |
| Figure 3-6. North Kenmore Portal Construction Activities .....  | 3-16 |
| Figure 3-7. Brightwater Reclaimed Water Backbone System .....   | 3-18 |
| Figure 3-8. RWSP Conveyance Projects in Design and Construction in 2006.....                                    | 3-20 |
| Figure 4-1. Sources of Infiltration and Inflow .....  | 4-2  |
| Figure 4-2. Typical Hydrograph Showing Impacts of I/I on Wastewater Flows .....                                 | 4-3  |
| Figure 5-1. CSO Locations .....   | 5-5  |
| Figure 5-2. Prioritized CSO RWSP projects.....  | 5-10 |
| Figure 7-1. Conceptual enhancement of the Chinook Bend Natural Area.....  | 7-4  |
| Figure 7-2. Brightwater Reclaimed Water System .....  | 7-6  |
| Figure 8-1. King County Wastewater Service Area and Local Sewer Agencies .....                                  | 8-2  |

## **Table of Contents**

---

|   |      |
|---|------|
| Figure 9-1. Actual and Planned CSO Reduction, 1988–2030 .....                                   | 9-5  |
| Figure 9-2. Annual CSO Volumes—1987 through 2006.....   | 9-6  |
| Figure 9-3. Decline of Mercury Concentrations in Biosolids, 2000 through 2006.....              | 9-6  |
| Figure 13-1. Relationship Between the Monthly Rate and Capacity Charge .....                    | 13-3 |
| Figure 13-2. Residential Customer Equivalent Projections (1993 to 2030) .....                   | 13-5 |
| Figure 13-3. Sewer Rate Projections with Inflation (2002–2011) .....                            | 13-6 |
| Figure 13-4. Sewer Rate Projections with Inflation (2002–2030) .....                            | 13-7 |
| Figure 13-5. Sewer Rate Projections without Inflation (2006 dollars) .....                      | 13-7 |
| Figure 13-6. Annual Capital Spending for the Wastewater Treatment Division (1990 to 2030) ..... | 13-8 |

## **Appendices**

|   |
|---|
| Appendix A. RWSP Treatment Plant Policies                                       |
| Appendix B. RWSP Conveyance Policies  |
| Appendix C. RWSP Infiltration and Inflow Policies                               |
| Appendix D. RWSP Combined Sewer Overflow Policies                               |
| Appendix E. RWSP Biosolids Policies   |
| Appendix F. RWSP Water Reuse Policies   |
| Appendix G. RWSP Wastewater Services Policies                                   |
| Appendix H. RWSP Water Quality Protection Policies                              |
| Appendix I. RWSP Wastewater Planning Policies                                   |
| Appendix J. RWSP Environmental Mitigation Policies                              |
| Appendix K. RWSP Public Involvement Policies                                    |
| Appendix L. RWSP Financial Policies   |
| Appendix M. RWSP Reporting Policies   |
| Appendix N. 2006 Summary of Odor Complaints                                     |
| Appendix O. The Health of Our Waters, Water Quality Monitoring Results for 2006 |
| Appendix P. “Robinswood Agreement” Letter                                       |
| Appendix Q. RWSP Project Reports  |